Human papillomavirus (HPV) infection causes virtually all cases of cervical cancer, the second most common cause of death from cancer among women worldwide. This Review examines prophylactic HPV subunit vaccines based on the ability of the viral L1 capsid protein to form virus-like particles (VLPs) that induce high levels of neutralizing antibodies. Following preclinical research by laboratories in the nonprofit sector, Merck and GlaxoSmithKline are developing commercial versions of the vaccine. Both vaccines target HPV16 and HPV18, which account for approximately 70% of cervical cancer. The Merck vaccine also targets HPV6 and HPV11, which account for approximately 90% of external genital warts. The vaccines have an excellent safety profile, are highly immunogenic, and have conferred complete type-specific protection against persistent infection and associated lesions in fully vaccinated women. Unresolved issues include the most critical groups to vaccinate and when the vaccine’s cost may be low enough for widespread implementation in the developing world, where 80% of cervical cancer occurs.
Human papillomavirus (HPV) infection causes virtually all cases of cervical cancer, the second most common cause of death from cancer among women worldwide. This Review examines prophylactic HPV subunit vaccines based on the ability of the viral L1 capsid protein to form virus-like particles (VLPs) that induce high levels of neutralizing antibodies. Following preclinical research by laboratories in the nonprofit sector, Merck and GlaxoSmithKline are developing commercial versions of the vaccine. Both vaccines target HPV16 and HPV18, which account for approximately 70% of cervical cancer. The Merck vaccine also targets HPV6 and HPV11, which account for approximately 90% of external genital warts. The vaccines have an excellent safety profile, are highly immunogenic, and have conferred complete type-specific protection against persistent infection and associated lesions in fully vaccinated women. Unresolved issues include the most critical groups to vaccinate and when the vaccine’s cost may be low enough for widespread implementation in the developing world, where 80% of cervical cancer occurs.

Human papillomavirus infection and disease

Of the 10 million cases of cancer that develop annually throughout the world, more than 15% are estimated to be attributable to infectious agents (1). Infection by human papillomaviruses (HPVs) accounts for approximately 30% of these cancers (~5% of all cancers), with hepatitis B and C viruses and *Helicobacter pylori* together accounting for another 60% of cancers with an infectious etiology. HPVs infect the stratified squamous epithelia of skin and mucous membranes, where they cause benign lesions, some of which have the potential to progress to invasive cancer. (2–4). HPVs are small, nonenveloped viruses whose approximately 8-kb circular genome encodes 2 structural proteins, L1 and L2, that form the viral capsid, plus several nonstructural proteins that are important for the virus life cycle but are not incorporated into virions. To establish infection, microtrauma or erosion of the overlying epithelial layers is thought to enable HPVs to infect cells of the basal epithelial layer, where the stem cells and other long-lived cells are found (Figure 1). HPV infections tend to last months or years because the viral genome successfully parasitizes these cells and because the virus evades the immune system by limiting most viral gene expression and viral replication to suprabasal cell layers. Most infections are self-limited, presumably because the host eventually mounts a successful immune response.

The benign lesions induced by HPVs include nongenital and anogenital skin warts, oral and laryngeal papillomas, and anogenital mucosal condylomata (Figure 2). Anogenital infections are almost always transmitted sexually. Long-term infection by a subset of HPVs can lead to malignant anogenital tumors, including cancers of the anus, penis, vulva, vagina, and cervix (5–7). A proportion of oral cancer is also attributable to HPV (8, 9). While HPV infection has been associated on limited occasions with esophageal cancer and skin cancer, a frequent causal link, although plausible, remains more tenuous (6, 10).

Among the cancers attributable to HPV infection, cervical cancer has received the most attention (11), as it accounts for about 10% of all cancers in women worldwide. Cervical cancer is the second most common cause of death from cancer, after breast cancer, among women worldwide. The interval between the acquisition of HPV infection and malignant progression usually takes at least 10 years (Figure 3) and is frequently longer (7, 12). Cervical cancer is therefore very uncommon in women under 25; the incidence rises progressively for women over 25 and is highest for women over 40. About 80% of cervical cancers occur in less-developed countries, primarily because they lack sufficient resources for high-quality cervical cancer screening programs that detect cervical abnormalities via Pap smear testing or testing for the presence of cervical HPV DNA (13). Virtually all cases of cervical cancer are attributable to sexually acquired HPV infection (14), while infection by HPV accounts for a variable proportion of the other tumors in which the virus has been implicated etiologically. Of all cancer cases linked etiologically to HPV, cervical cancer accounts for about two-thirds of them. This cancer can result from infection by any 1 of about 15 oncoenic HPV types, but HPV16 and HPV18 predominate, accounting for about 50% and 20% of cervical cancer, respectively (15). These 2 types account for an even higher proportion of the other genital and mucosal cancers attributable to HPV infection (6).

Genital HPV infection is believed to be the most common sexually transmitted viral infection, with an estimated prevalence of about 20–40% among sexually active 20-year-old women, an estimated 3-year cumulative incidence of more than 40% in studies of college women in the United States, and an estimated lifetime risk for women of at least 75% for one or more genital HPV infections (16, 17). Most genital HPV infections are benign, subclinical, and self-limited, and a high proportion of infections associated with low-grade cervical dysplasias (Figure 2) also regress spontaneously (7, 17). By contrast, persistent cervical infection (often defined as an infection that is detected more than once in an interval of 6 months or longer) with an oncogenic HPV type, especially HPV16 and HPV18, is the most important risk factor for progression to high-grade dysplasia (Figure 2) (18), which is recognized as a precancerous lesion that should be treated to prevent the development of invasive cancer. Locally, ablative therapy is used successfully to treat high-grade dysplasia (13).

Prophylactic HPV vaccine: development and efficacy studies

Identification of a viral agent such as HPV as a cause of disease(s) implies that successful prophylactic or therapeutic intervention...
Against the viral agent should prevent the disease(s) it causes. A preexisting viral infection can theoretically be targeted by an antiviral or a therapeutic vaccine. Successful antivirals have been developed for the treatment of some viral infections, including diseases such as HIV and influenza (19), but not against viruses such as HPV. A therapeutic vaccine against HPV infection would be highly desirable to prevent the cancer-associated complications of HPV infection, which only develop after many years of infection. However, despite ongoing efforts to develop effective therapeutic vaccines against HPV and other viral infections, none has been shown to be highly effective clinically (20), probably because the vaccines have not yet adequately mimicked critical aspects of a curative immune response. On the other hand, prophylactic vaccines have been developed against a variety of human viral pathogens and are often a cost-effective approach to interfere with the diseases caused by these pathogens (21). To be widely implemented, a prophylactic vaccine generally needs to confer high-level protection for at least several years without boosting and to be particularly safe, as it is given to healthy individuals.

The recognition of HPV as the cause of cervical cancer and other diseases therefore implied that an effective HPV vaccine should be able to interfere with the benign and malignant conditions attributable to HPV infection. However, approved prophylactic vaccines have been directed against infectious agents that cause systemic disease, and efforts to develop vaccines against sexually transmitted agents such as HPV whose disease results from local infection had not proven successful. It is believed that neutralizing antibodies form the cornerstone of most prophylactic vaccines, and viruses that cause disease only after passing through the circulation are accessible to the neutralizing antibodies present in the blood (22). Another limitation was that the presence of oncoproteins in HPVs suggested that a subunit vaccine approach would theoretically be preferable to an inactivated vaccine or an attenuated live-virus vaccine, and it was unclear whether a subunit HPV vaccine would have the potential to be effective against the local infections caused by genital HPVs.

Despite these uncertainties, 2 pharmaceutical companies, Merck and GlaxoSmithKline, have recently reported a remarkable degree of protection by candidate prophylactic HPV vaccines (see below). The vaccines that both companies are developing are subunit virus-like particle (VLP) vaccines composed of a single viral protein, L1, which is the major structural (capsid) protein of the virus and contains the immunodominant neutralization epitopes of the virus. The vaccines are based primarily on preclinical research showing that (a) when expressed in cells, L1 has the intrinsic ability to self-assemble into VLPs (Figure 4) (23–26) that can induce high levels of neutralizing antibodies (23, 27, 28); (b) in animal models of animal papillomavirus infection, parenteral vaccination with L1 VLPs protects from high-dose challenge with homologous virus (29–31), while animals are not protected by systemic immunization with denatured L1 or L1 VLPs from a heterologous papillomavirus because L1 neutralization epitopes are conformationally dependent and predominantly type specific (29); and (c) protection can be passively transferred by immune IgG (29, 30). The VLPs from the Merck vaccine are produced in yeast (32–34), while the VLPs from the GlaxoSmithKline vaccine are produced in insect cells via recombinant baculovirus (35). Merck uses alum as an adjuvant in its vaccine, while GlaxoSmithKline uses AS04, a proprietary adjuvant composed of alum plus monophosphoryl lipid A (a detoxified form of lipopolysaccharide). Both vaccines use...
purified particles, which are given as 3 intramuscular injections over a 6-month period.

Of course, it would be desirable for an HPV vaccine to have the ability to prevent all cases of cervical cancer. However, although the 15 oncogenic types implicated in cervical cancer are more closely related to each other phylogenetically than they are to the HPVs that cause nongenital skin lesions (warts) (36), the immunodominant epitopes in L1 VLPs induce neutralizing antibodies that are predominantly type specific (37). It has therefore been necessary, at least for the first generation HPV vaccines, to focus on the HPV types found most frequently in cervical cancer. This consideration has led both companies to focus on HPV16 and HPV18, which, as noted above, account for about 70% of cases of cervical cancer. The Merck vaccine also targets HPV6 and HPV11, which together account for about 90% of external genital warts (38); the latter 2 types also infect the cervix, but are not implicated in cervical cancer. Thus, the GlaxoSmithKline vaccine that is currently in phase III trials is a bivalent vaccine composed of VLPs from HPV16 and HPV18, while the vaccine that Merck has used for its phase III trials is a quadrivalent vaccine that contains VLPs from HPV6, HPV11, HPV16, and HPV18.

When considering appropriate end points for determining vaccine efficacy, the most relevant end points recommended by an FDA vaccine advisory panel (39) were a reduction in the incidence of vaccine type–specific persistent infections and of associated moderate- and high-grade cervical dysplasias and carcinomas in situ, which together are referred to as cervical intraepithelial neoplasia 2+ (CIN2+; CIN is graded as CIN1, CIN2, and CIN3 for low-, moderate-, and high-grade dysplasia, respectively). HPV DNA testing results have been shown to be substantially more reproducible than the pathological diagnosis of dysplasia (40), but moderate- and high-grade dysplasias represent clinical end points that trigger therapeutic intervention. It is important to note that it would be unethical to use cervical cancer as a primary end point for vaccine efficacy trials, as cervical cancer screening can prevent the vast majority of cancer through the identification of precancers, which are then treated. Also, the interval between infection and the development of invasive cancer usually takes more than 10 years (7, 12).

Following the observations that systemic vaccination with a monovalent HPV16 L1 VLP vaccine was safe and highly immunogenic (41), even without adjuvant, a Merck-sponsored proof-of-principle efficacy trial of an HPV16 L1 VLP vaccine reported that fully vaccinated women who were HPV negative throughout the vaccination period were completely protected against the development of persistent incident infection with HPV16 when followed for an average of 17 months (Table 1 and ref. 32). This vaccine cohort has now been followed for an average of 3.5 years, and the high level of protection was maintained throughout this period (Table 1 and ref. 34). After the initial peak, the levels of serum antibodies appeared to decline approximately 10-fold over the first 2 years following vaccination but then remained stable for the remainder of the follow-up period. If the level of serum antibodies represents a surrogate for protection against infection, the stability of the antibody titers would suggest that high-level protection may continue substantially beyond 3.5 years. Preliminary efficacy results from Merck’s quadrivalent vaccine were also published and showed excellent protection against the viruses targeted by the vaccine (Table 1 and ref. 33). In unpublished studies, Merck has reported at scientific meetings on the clinical efficacy of the multinational phase III trial of their quadrivalent vaccine, with an average follow-up of 1.5 years (42, 43). When fully vaccinated women who remained negative for infection throughout the vaccination period were analyzed against the comparable placebo cohort, the vaccine was 100% effective in preventing CIN2+ associated with HPV16 or HPV18 and also in preventing external genital warts associated with HPV6 or HPV11. Even when the efficacy was compared starting 1 month after the first immunization, protection for these end points was greater than 90%. Thus systemic immunization with a subunit HPV vaccine can achieve a high degree of protection in women against benign and premalignant diseases induced by this sexually transmitted local infection of the genital mucosa or skin.
The Merck-sponsored trials have not reported on the comparative incidence of infection by other HPV types not included in the vaccines. However, the proof-of-principle monovalent HPV16 trial has reported on the total number of patients with various grades of cervical dysplasia, and whether the dysplasias were associated with HPV16, for the fully vaccinated women who were HPV negative throughout the vaccination period (32). In contrast to the complete protection seen against HPV16-associated dysplasias, there was no difference between the placebo and vaccinated groups in the number of non–HPV16-associated dysplasias in the initial report on this cohort. In the 3.5-year follow-up report (34), there was also no evidence that non–HPV16-associated dysplasias in the vaccinated group were less frequent in number than those in the nonvaccinated group. These results strongly suggest that the protection conferred by Merck HPV16 monovalent vaccine was predominantly HPV type specific.

GlaxoSmithKline has also sponsored a proof-of-principle efficacy trial of an HPV16 and HPV18 bivalent vaccine similar to the one that is currently in phase III trials (Table 1 and ref. 35). Their placebo-controlled proof-of-principle trial had a smaller number of participants who were followed for an average of 18 months. In the group of women who were fully vaccinated and remained uninfected throughout the vaccination period, all subsequent persistent infections associated with HPV16 and HPV18 occurred in the placebo group, although there were only a total of 7 cases (5 with HPV16 and 2 with HPV18). When incident persistent infection was monitored starting 1 month after the first dose of vaccine, combined protection against HPV16 and HPV18 was still about 90%. Another potentially important result, which has been presented at meetings but not yet published, is that the vaccine has been associated with some cross-protection against HPV types closely related to HPV16 and HPV18, although this protection was less complete than that offered against HPV16 and HPV18 (44, 45). As Merck has not reported results analyzed in this manner, it is difficult to know whether the cross-protection represents an activity that may be greater in the GlaxoSmithKline vaccine. It will be important for the ongoing large-scale efficacy trials to analyze this parameter, as cross-protection against HPV types not in the vaccine could enhance its overall utility.

**Vaccine implementation issues**

The notable efficacy results (Table 1) have thus far been correlated with an excellent safety profile, which make it likely that one or both vaccines will be licensed in the near future. In fact, Merck applied to the FDA in December 2005 for a license to sell their quadrivalent vaccine. It is anticipated that application for licensure will also come from GlaxoSmithKline if their phase III trial results are similarly positive. Several issues about the vaccine remain to be addressed. It will be important to confirm that the strong safety profile remains intact as more individuals receive the vaccine. As noted above, it remains to be determined how long the high level of type-specific protection is maintained, as this issue will have implications for whether and when booster injections might be advisable and will also contribute to the cost-effectiveness of the vaccine. It remains to be seen whether the cross-protection against HPV types not in the vaccine, as noted in the GlaxoSmithKline proof-of-principle trial, will be confirmed in the large-scale trials of this vaccine and whether the Merck vaccine possesses similar properties. A substantial degree of cross-protection could increase the potential impact of the vaccine by further reducing the incidence of serious genital HPV infections and by reducing the number of abnormal Pap tests and the cost of their follow-up. On the other hand, protection against heterologous HPV types is likely to wane more quickly than that...
against the HPV types specifically targeted by the vaccine, which could also have implications for boosting.

Another unanswered question is whether vaccination might alter the natural history of prevalent HPV infection by reducing the incidence of persistent infection or cytological abnormalities. The large vaccine trials may have a sufficient number of prevalent infections attributable to the HPV types in the vaccine to address this question. If such a “therapeutic effect” were seen, it could provide an added rationale to vaccinate sexually active women who might have prevalent infection with one of the types in the vaccine. The most likely explanation for such an effect would be that the vaccine had reduced the efficiency of transmission of an early infection from one genital site to other genital sites, presumably via specific antibodies in the genital tract (46). It is also possible that the vaccine could have direct therapeutic effects against established lesions. However, this possibility seems less likely, as persistent infection is usually attributable to the HPV types in the vaccine to address this question.

A key question will be whom to vaccinate. In the United States, the main national advisory committee will be the Advisory Committee on Immunization Practices at the Centers for Disease Control and Prevention. Until there are data that show the vaccine is protective in men, it would seem most logical to focus public health efforts primarily on vaccinating women. If the principal activity of the vaccine is the prevention of incident HPV infection, the greatest reduction in the number of infections would likely result from immunizing girls or women before they become sexually active. In the United States, this consideration would imply that pre- or young adolescent girls would be prime candidates for the vaccine. Of course, older girls and women with no prior sexual exposure should also achieve maximum benefit from the vaccine, which implies that “catch-up” vaccination for these groups should be seriously considered. Giving the vaccine to women who have had some prior sexual activity could also reduce their number of infections, although their degree of benefit from the vaccine would probably be inversely related to their degree of prior sexual activity. If the vaccines are shown to be highly effective in men, it will be logical to include them in vaccination programs in high-resource settings such as the United States, especially if the Merck vaccine is able to protect men against genital warts. From a public health perspective, however, the degree to which vaccination of males would contribute to herd immunity is unclear. In some models of sexually transmitted infections, if a high proportion of one gender is vaccinated and the vaccine is effective in preventing transmission, vaccinating the other gender achieves a relatively...

**Table 1**

**Proof-of-principle HPV VLP prophylactic efficacy trials**

<table>
<thead>
<tr>
<th>Study</th>
<th>Koutsky et al. (32)</th>
<th>Harper et al. (35)</th>
<th>Villa et al. (33)</th>
<th>Mao et al. (34)</th>
</tr>
</thead>
<tbody>
<tr>
<td>HPV VLP type</td>
<td>16</td>
<td>16, 18</td>
<td>6, 11, 16, 18</td>
<td>16</td>
</tr>
<tr>
<td>Adjuvant</td>
<td>Alum</td>
<td>Alum</td>
<td>Merck</td>
<td>Merck</td>
</tr>
<tr>
<td>Merck</td>
<td></td>
<td>AS04</td>
<td></td>
<td></td>
</tr>
<tr>
<td>Sponsor</td>
<td>Merck</td>
<td>GSK</td>
<td>United States, Canada, Brazil</td>
<td>United States, European Union, Brazil</td>
</tr>
<tr>
<td>Trial site</td>
<td>United States</td>
<td>United States, Canada, Brazil</td>
<td>United States, European Union, Brazil</td>
<td>United States</td>
</tr>
<tr>
<td>Subject age</td>
<td>16–23</td>
<td>15–25</td>
<td>16–23</td>
<td>16–23</td>
</tr>
<tr>
<td>No. subjects (ATP)</td>
<td>1,533</td>
<td>721</td>
<td>468</td>
<td>1,505</td>
</tr>
<tr>
<td>Vaccination schedule (mo)</td>
<td>0, 2, 6</td>
<td>0, 1, 6</td>
<td>0, 2, 6</td>
<td>0, 2, 6</td>
</tr>
<tr>
<td>Follow-up (yr)</td>
<td>1.5</td>
<td>1.5</td>
<td>2.5</td>
<td>3.5</td>
</tr>
<tr>
<td>Persistent infections*</td>
<td>42/0 (100)</td>
<td>7/0 (100)</td>
<td>36/4* (90)</td>
<td>111/7* (94)</td>
</tr>
<tr>
<td>CIN1+*</td>
<td>9/0 (100)</td>
<td>6/0 (100)</td>
<td>3/0 (100)</td>
<td>24/0 (100)</td>
</tr>
</tbody>
</table>

*Shown are according-to-protocol (ATP) analyses for the HPV types included in the vaccines. *Values are shown as number of controls versus number of vaccinees with persistent infections; values in parentheses indicate percent efficacy. *Ten of 36 controls and 3 of 4 vaccinees were HPV DNA positive only at the last visit. *Nineteen of 111 controls and 7 of 7 vaccinees were HPV DNA positive only at the last visit. *Values are shown as number of controls versus number of vaccinees that were CIN1+; values in parentheses indicate percent efficacy. GSK, GlaxoSmithKline.
small increase in herd immunity (48). In addition, more than 80% of cancers attributable to HPV infection occur in women (1). These considerations suggest that vaccination of women should probably have the highest priority in settings with limited resources.

Anticipated impact of vaccination

The previous section has noted several important unanswered questions that make it difficult to predict the actual impact of a vaccine on HPV infection and disease. However, it is possible to give some estimates if it is assumed that the vaccine will provide at least 90% type-specific efficacy, with boosters as necessary to ensure that this protection is of long duration. Under those circumstances, the greatest short-term impact in industrialized nations such as the United States would be a reduction in the overall number of CIN2+ cases to about one-third to one-half as many such lesions in vaccinated women compared with nonvaccinated women, given that HPV16 and HPV18 together account for 60–70% of such lesions. This protection would translate to a substantial reduction in medical and psychological morbidity and treatment together with a reduction in the related costs. The anticipated eventual reduction in the incidence of cervical cancers and its consequences would be anticipated to be at least as great.

If the vaccine were widely administered to populations that historically are less likely to be screened regularly, the vaccine could prevent most of those serious infections that currently are not detected because of a lack of screening (49). The impact on subclinical and low-grade dysplasias would be expected to be more modest, as only a minority of these infections are attributable to HPV16 and HPV18 (or to HPV6/11/16/18, when considering the quadrivalent Merck vaccine infection) (50). Although these anticipated reductions in CIN2+ and invasive cervical cancer would be impressive, it must be noted that there would still be many serious HPV infections against which the vaccine would not protect. For this reason, it will be essential to educate health care providers and patients about this limitation of the vaccine and to emphasize that it will be necessary for vaccinated women to follow current cervical cancer screening guidelines.

What about vaccination in developing countries, where 80% of cervical cancers occur, but where medical resources are relatively scarce? The vaccine probably has the potential to prevent several hundred thousand cancers annually, many of which affect relatively young women and therefore have an enormous impact on their life expectancies (11). However, vaccination in low-resource settings would probably be cost-effective only if the expense of vaccination were modest, especially in view of the long interval between infection and the development of invasive cancer. The history of hepatitis B vaccination suggests that it may take many years to achieve a cost-effective vaccination program in developing areas (51). Thus reducing the cost of vaccination would be a priority for the developing world. In the interim, a substantial reduction in the incidence of cervical cancer might be achievable in these settings, in less time than vaccination would lead to a reduction, by the alternate modality of a low-cost once- or twice-in-a-lifetime screen-and-treat approach to cervical cancer prevention (52, 53).

Acknowledgments

This work was supported by the Intramural Research Program of the NIH, National Cancer Institute, Center for Cancer Research. Address correspondence to: Douglas R. Lowy, Laboratory of Cellular Oncology, Center for Cancer Research, National Cancer Institute, National Institutes of Health, Bethesda, Maryland 20892, USA. Phone: (301) 496-9513; Fax: (301) 480-5322; E-mail: drl@helix.nih.gov.